

# Rezoning Petition 2011-082 PRE-HEARING STAFF ANALYSIS January 17, 2012

REQUEST Current Zoning: CC, commercial center and R-17MF(CD), multi-

family residential, conditional

Proposed Zoning: CC SPA, commercial center, site plan amendment

and CC, commercial center

**LOCATION** Approximately 11.0 acres located on the southwest corner of the

intersection of South Tryon Street and Steele Creek Road.

**SUMMARY OF PETITION** The petition proposes a 100,000 square foot development that would

be occupied with predominantly office uses along with support retail

uses.

**STAFF** Staff recommends approval of this petition upon resolution of the

**RECOMMENDATION** outstanding issues. The petition is consistent with the draft *Steele* 

Creek Area Plan.

**PROPERTY OWNER**Steele Creek 1997 Limited Partnership **PETITIONER**Steele Creek 1997 Limited Partnership

AGENT/REPRESENTATIVE Jeff Brown and Keith MacVean, King and Spalding, LLP

**COMMUNITY MEETING** Meeting is required and has been held. Report available online.

#### **PLANNING STAFF REVIEW**

### Background

The subject site was part of a larger 525 acre rezoning approved in 1992 (rezoning petition 1992-014c) that included all four quadrants of the South Tryon Street and Steele Creek Road intersection. The portion of the previous rezoning that included this site and the property included in rezoning petition 2011-083, requested for hearing in January 2012, allowed for 70,850 square feet of office space and 495 multi-family units. The majority of the remaining balance of the 1992 petition has been modified through various rezoning petitions since the original rezoning approval.

### Proposed Request Details

The site plan accompanying this petition contains the following provisions:

- Maximum of 100,000 square feet of all uses permitted within the CC zoning district excluding residential dwellings and some commercial uses.
- Limit of one single story building devoted to restaurant, retail and personal service uses which shall not exceed 20,000 square feet. Other restaurant, retail and personal service uses will be allowed but limited to the ground floor of buildings that contain a minimum of 10,000 square feet of office related uses.
- Limit of one financial institution with accessory drive through windows. No other uses will be allowed with accessory drive through windows.
- "Building Edges" identified at certain intersections to indicate where building footprints must be located.
- Building height limited to four stories.
- Building materials will be a combination of brick, stone, simulated stone, precast stone, precast concrete, synthetic stone, stucco, EFIS or wood.
- A 50-foot landscaped setback along South Tryon Street, a 35-foot landscaped setback along Steele Creek Road, and a 14-foot setback along both Old Steele Creek Road and the proposed internal public street.
- A proposed internal public street connecting Walker Branch Drive with Steelecroft Parkway, a
  private street running east/west along the northern portion of the site, and a private drive
  running north/south connecting these two internal streets.
- An eight-foot planting strip and six-foot sidewalk will be provided along the site's frontage on South Tryon Street, Steele Creek Road, Old Steele Creek Road, and along both side of the

proposed internal public street and the private street located along the northern portion of the site.

- Open space areas equaling 15 percent of the site will be provided.
- Full cut-off lighting fixtures limited to 20 feet in height, excluding lower decorative lighting.
- No "wall pak" type lighting shall be allowed. Wall mounted decorative lighting fixtures such as sconces are permitted.
- Two concrete CATS passenger shelter pads will be installed along Old Steele Creek Road.
- Preferred parking spaces for "clean commuters" (i.e. carpool, vanpool, hybrid vehicles, or electric vehicles) will be provided at an amount equal to five percent of the total number of required parking spaces.

## Existing Zoning and Land Use

The subject property is currently vacant. Properties to the north and east are zoned CC and occupied with the Rivergate Shopping Center, Steele Creek Crossing Shopping Center, and other commercial uses totaling approximately 750,000 square feet. South of the subject property is a vacant parcel zoned R-17MF(CD), which is currently included within rezoning petition 2011-083. Parcels west of the site are zoned B-2(CD), R-3, and O-2(CD) and are occupied with the CMC Steele Creek healthcare facility, commercial, and single family residential uses.

#### Rezoning History in Area

There have been numerous rezonings in this area, within recent years, to allow for modifications to previously approved conditional nonresidential and multi-family rezoning districts.

#### Public Plans and Policies

- The draft Steele Creek Area Plan, currently in the review and adoption process, recommends a mix of land uses including residential, office and/or retail for this parcel. Two or any combination of these land uses is appropriate per the draft plan recommendation. Horizontally integrated land uses should be interconnected so the buildings function collectively with common pedestrian connections and open space.
- The Lower Steele Creek Mixed-Use Development Center Special Project Plan (1992) recommends office development for the northern portion of this site, and multi-family for the southern portion of this site.
- The petition is consistent with draft Steele Creek Area Plan land use recommendation for a mix of land uses. While there is no residential component included in this petition, there are a number of multi-family residential developments located within the RiverGate Mixed Use Activity Center. The community design recommendations of the draft plan will be achieved once the outstanding issues regarding internal sidewalks and the commitment to maintain the "Building Edge" locations identified on the Technical Data Sheet and the Schematic Site Plan have been addressed.

#### **DEPARTMENT COMMENTS** (see full department reports online)

- Charlotte Area Transit System: No issues.
- Charlotte Department of Neighborhood & Business Services: No issues.
- Charlotte Department of Solid Waste Services: No issues.
- Charlotte Department of Transportation: The proposed uses associated with this petition will have a significant impact on the surrounding thoroughfare system. CDOT recommends the following transportation improvements be added to this conditional zoning plan along with the conditional zoning plan for rezoning petition 2011-083 to mitigate the impacts of the proposed development:
  - Convert the intersection of NC 49 and Steelecroft Parkway from a directional crossover to a full-movement, signal-controlled intersection. This will require modifying the access to the existing volunteer fire station to include a mountable median and signal preemption for emergency response. This improvement should provide significant relief to the existing NC 160 / NC 49 intersection. The petitioner needs to fund the proposed intersection improvements at NC 49 / Steelecroft Parkway and existing median modifications at the NC 49 / Grandifora Drive (Volunteer Fire Station #79) intersection. CDOT has contacted Carolinas Medical Center (CMC) to discuss their obligation to construct the proposed traffic signal improvements associated with signalizing NC 49 and Steelecroft Pkwy and signal modifications at Volunteer Fire Station #79. CMC is aware of their obligations and plan to fund these traffic signal improvements.

- The existing NC 49 / Rivergate Parkway intersection experiences queuing problems in the southbound direction. The petitioner needs to add a conditional note indicating they will design and construct geometric and traffic signal improvements to add an additional southbound NC 49 left turn lane to provide dual lefts with a total 700 feet of storage, including an appropriate eastbound receiving lane into the existing development.
- At a December 20, 2011 meeting with the petitioner, a traffic mitigation plan was agreed upon at Steele Creek Road and Steelecroft Parkway/Walker Branch to implement a westbound approach lane configuration consisting of dual left turn lanes (with as much storage as possible +/- 300 feet) and a shared through-right lane. CDOT expressed concerns with the distance between private street "A", identified on petition 2011-083, aligning with an existing private street only 350 feet from Steele Creek Road. CDOT believes as the overall retail development matures this intersection will become congested and exiting traffic turning left to access the traffic signal at Steele Creek will experience increased vehicle delays. To that end, CDOT recommends mitigating this traffic concern by implementing a southbound Steele Creek at Steelecroft Parkway curb bulb-out to provide sufficient pavement width for northbound site development traffic exiting private street "B", identified on petition 2011-083, to u-turn easily onto southbound Steele Creek. A conditional note describing the petitioner's commitment at this location should be added to the plan.
- It was agreed at the December 20, 2011 meeting to increase the storage for the southbound NC 49 left-turn lanes at Steele Creek from 275' to 350' as per the TIA. A conditional note reflecting this commitment should be added to the plan.
- The petitioner needs to supply CDOT a scaled schematic drawing on Steele Creek Road between NC 49 and the Petition 2011-083's southern property line (existing culvert crossing) indicating Steele Creek's future curbline and necessary pavement widening, including five-foot bike lanes. This schematic drawing needs to correspond with the petitioner's engineering cost estimate to determine funding responsibilities between the petitioner and CDOT along Steele Creek.
- Delete the reference to a "Full Movement Access" at the intersection of Steele Creek Road and private street "B", identified on petition 2011-083, and replace with "Directional Crossover " per the TIA.
- The petitioner needs to make the following revisions to both site plans (rezoning petition 2011-082 & 083) in the <u>Transportation Improvements and Phasing Section</u>:
  - Item a., 1st paragraph –Sheet R-4 is missing
  - o Item b., 3rd paragraph –Replace "\$65,000" with "implementing all improvements at NC 49/ Steetlecroft and NC 49/Grandiflora Drive (Volunteer Fire Station #79) intersections shall be completed before the first building permit is issued in Petition 2011-082 Building Envelopes B, C, D or Petition 2011-083 Building Envelopes." Remove "...upon evidence of project funding by CDOT/NCDOT (with or without the support of third parties)".
  - o Item e., remove the following: "...by way of private/public partnership effort or other public sector project support".
  - o Item f., replace "first space" with "first building". CDOT is currently reviewing the previous \$150,000 rezoning contribution towards a future creek crossing. As of this date, CDOT could return the previous contribution only if the petitioner provided a \$150,000 construction bond to fund the future creek crossing.
- Vehicle Trip Generation:

Current Zoning: 954 trips per day. Proposed Zoning: 6,791 trips per day.

- **Connectivity:** See comments above.
- Charlotte Fire Department: No issues.
- Charlotte-Mecklenburg Schools: Non-residential petitions do not impact the number of students attending local schools.
- Charlotte-Mecklenburg Storm Water Services: No issues.
- Mecklenburg County Land Use and Environmental Services Agency: No issues.
- Mecklenburg County Parks and Recreation Department: No comments received.

#### **ENVIRONMENTALLY SENSITIVE SITE DESIGN** (see full department reports online)

• Site Design: The following explains how the petition addresses the environmentally sensitive site

design guidance in the General Development Policies-Environment.

• Facilitates the use of alternative modes of transportation by providing preferred parking spaces for "clean commuters" (i.e. carpool, vanpool, hybrid vehicles, or electric vehicles) and provides for two concrete CATS passenger shelter pads.

#### **OUTSTANDING ISSUES**

- The petitioner should:
  - 1. Indicate the proposed private drive running north/south will have a minimum six-foot wide sidewalk along one side of the drive on Sheet RZ-2 and under Note 6c on Sheet RZ-3.
  - 2. Remove the third and fifth sentences within Note 2d on Sheet RZ-3 pertaining to "Building Edge".
  - 3. Address CDOT comments.

#### Attachments Online at www.rezoning.org

- Application
- Site Plan
- Charlotte Area Transit System Review
- Charlotte Department of Neighborhood & Business Services Review
- Charlotte Department of Solid Waste Services Review
- Charlotte Department of Transportation Review
- Charlotte Fire Department Review
- Charlotte-Mecklenburg Storm Water Services Review
- Mecklenburg County Land Use and Environmental Services Agency Review

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