

PLANNING

Rezoning Petition 2014-092 Pre-Hearing Staff Analysis

October 20, 2014

REQUEST Current Zoning: CC (commercial center)

Proposed Zoning: CC SPA (commercial center, site plan amendment)

LOCATION Approximately 1.79 acres located on the northeast corner at the

intersection of Nations Ford Road and Tyvola Road.

(Council District 3 - Mayfield)

SUMMARY OF PETITION The petition proposes to allow a 3,010-square foot automobile service

station and a 2,500-square foot commercial building.

STAFF Staff recommends denial of this petition. The petition is inconsistent with the *Southwest District Plan* as amended by Petition 1997-015,

with the *Southwest District Plan* as amended by Petition 1997-015, which specifically excludes automobile service stations as a permitted use within the development. Since the rezoning, no significant land use changes have occurred that warrant the introduction of such uses

on this site.

PROPERTY OWNERCorporate Trust Properties NC LLC

PETITIONER Pavilion Development Company **AGENT/REPRESENTATIVE** Bohler Engineering, NC PLLC

COMMUNITY MEETING Meeting is required and has been held. Report available online.

Number of people attending the Community Meeting: 19

PLANNING STAFF REVIEW

Background

- Petition 1988-001 rezoned 22.25 acres at the northeast corner of the intersection of Nations Ford Road and Tyvola Road to B-1SCD (business shopping center district) to allow for a mixed use development including hotels and offices. Other business and retail uses were not permitted.
- Petition 1997-015 approved in 1998 rezoned 22.25 acres at the northeast corner of the intersection of Nations Ford Road and Tyvola Road from B-1SCD (business shopping center district) to CC (commercial center) to allow for office, retail, institutional, eating/drinking/entertainment establishments and hotel uses. The rezoning included eight parcels. The proposed development is located on Parcel 4 of the overall commercial center site plan which is at the corner of Nations Ford Road and Tyvola Road. The plan allows 16,000 square feet of office or 10,500 square feet of retail or 24,000 square feet of eating/drinking/ entertainment establishments on Parcel 4. The plan excludes automobile service stations, building material sales and dwellings.

Proposed Request Details

The site plan amendment contains the following changes:

- Divides Parcel 4 into two parcels: Parcel 4A is 1.28 acres and Parcel 4B is 0.52 acres.
- Modifies the permitted uses for Parcel 4A to include automobile service stations.
- Reduces the maximum development area on Parcel 4 from 16,000 square feet of office or 10,500 square feet of retail to a 3,010-square foot automobile service station on Parcel 4A and a 2,500-square foot commercial building on Parcel 4B. Reduces the total maximum for eating, drinking and entertainment uses from 24,000 square feet to 21,500 square feet.
- Adds a limit of approximately 19 feet for building height on Parcel 4A.
- Changes the right-in/right-out access on the north side of the site on Nations Ford Road to a full movement access, with a southbound left-turn lane into the center.
- Replaces the existing back of curb sidewalk along Tyvola Road with an eight-foot planting strip and six-foot sidewalk.
- Provides a four-foot planting strip and five-foot sidewalk along the eastern edge of the site
 along the right-in access drive. Provides a five-foot screening strip and five-foot sidewalk along
 the northern boundary of the site along existing private access easement named Tyvola Glen
 Circle.
- Adds a maximum height of 25 feet for freestanding lights on Parcels 4A and 4B.
- Adds a CATS bus stop and waiting pad on the north side of Tyvola Road between Nations Ford

Road and the right-in access driveway.

The site plan accompanying this petition contains the following provisions carried over from Petition 1997-015:

- Provides a landscaped buffer along Nations Ford Road.
- Preserves existing trees in a tree save area near the intersection of Tyvola Road and Nations Ford Road.
- Limits the height of the building on Parcel 4B to a maximum of two stories.
- Specifies that building elevations fronting Nations Ford Road will include materials such as brick, masonry stucco, pitched or mansard roofs or decorative parapets or awnings or palladian windows, mullioned windows in order to respect the residential nature of and view from residences fronting Nations Ford Road.
- Limits ground mounted signage for the individual parcels to a maximum of four feet high and 50 square feet.

Existing Zoning and Land Use

- The subject property is currently zoned CC (commercial center) and vacant.
- Properties south and west of the site are zoned R-4 (single family residential) with single family uses and a church. Properties east and north of the site are zoned CC (commercial center) and developed with several hotels, a financial institution and offices.

Rezoning History in Area

• There have been no rezonings in the immediate area in recent years.

Public Plans and Policies

- The Southwest District Plan (1991), as amended by Petition 1997-015, recommends a mix of uses including office, hotel and other uses permitted in the CC (commercial center) zoning district including eating, drinking and entertainment establishments and retail. Automobile service stations, building material sales and dwellings are prohibited uses. Prior to Petition 1997-015, the Southwest District Plan recommended a mixed use development, providing housing and employment with hotels and office uses at the northwest quadrant of the I-77 and West Tyvola Road intersection. Other business and retail uses were not permitted.
- The petition is inconsistent with the *Southwest District Plan*, as amended by rezoning petition 1997-015. The proposed land use is also inconsistent with the intent of the *Southwest District Plan*'s initial recommendation for mixed use development providing employment and housing opportunities. There have not been significant changes in development patterns in this area since petition 1997-015 was approved.

DEPARTMENT COMMENTS (see full department reports online)

- Charlotte Area Transit System: No issues.
- Charlotte Department of Neighborhood & Business Services: No issues.
- Transportation: CDOT has the following comments:
 - 1. Remove the proposed entrance only access located along the existing right-in driveway on Tyvola Road.
 - 2. Revise the first paragraph under Note D. to eliminate the following: "A separate drive is proposed off the right-in access off of Tyvola Road to the south."
 - 3. Remove the fourth paragraph under Note D.

Vehicle Trip Generation:

Current Zoning: 1,600 trips per day. Proposed Zoning: 3,300 trips per day.

- **Connectivity:** No issues.
- Charlotte Fire Department: No comments received.
- **Charlotte-Mecklenburg Schools:** Non-residential petitions do not impact the number of students attending local schools.
- Charlotte-Mecklenburg Storm Water Services: No Issues.
- Charlotte-Mecklenburg Utilities: No issues.
- Engineering and Property Management: No issues.
- Mecklenburg County Land Use and Environmental Services Agency: No issues.

Mecklenburg County Parks and Recreation Department: No issues.

ENVIRONMENTALLY SENSITIVE SITE DESIGN (see full department reports online)

- **Site Design:** The following explains how the petition addresses the environmentally sensitive site design guidance in the *General Development Policies-Environment*.
 - Meets minimum ordinance requirements.

OUTSTANDING ISSUES

- The petitioner should:
 - Change the proposed use for Parcel 4A to a use that is permitted in CC excluding automobile service stations, building material sales, dwellings, and eating, drinking and entertainment establishments with drive-in service windows.
 - 2. Address CDOT issues.
 - 3. Provide building, dumpster enclosure and pump island elevations for all sides as part of the rezoning plans.
 - 4. Revise the Site Area under Site Data for Parcel 4A to reflect the acreage for the parcel after the proposed subdivision (total site acreage minus acreage of parcel 4B).
 - 5. Remove the "Max SF allowed: 16,000 SF. Office, 10,500 SF. Retail, 24,000 SF. Restaurant" from the Site Data.
 - 6. File for an administrative amendment to Petition 1997-015 to remove building square footage from the allotment for Parcel 4 and reduce the eating, drinking and entertainment establishment's square footage allotment by 2,500 square feet. The administrative amendment must be filed and ready for approval prior to a decision on the rezoning. Add a note to the site plan requiring filing on an administrative amendment as described in the previous sentence.
 - 7. Remove the "+/-" in proposed building height for Parcel 4A.
 - 8. Revise the Proposed Floor Area Ratio, under the Site Data, for both parcels to reflect the proposed building area compared to proposed acreage for each parcel.
 - 9. Remove Note B. in its entirety and replace with the follow: First paragraph "Parcel 4A All uses in the CC Zoning District except automobile service stations, building material sales, dwellings, and eating/drinking/entertainment establishments with drive-in service windows." Second paragraph "Parcel 4B All uses in the CC Zoning District except automobile service stations, building material sales, dwellings, and eating/ drinking/entertainment establishments with drive-in service windows. The building layout is conceptual in nature; the petitioner reserves the right to not develop this parcel or to make minor site plan adjustments that match the general intent of the plan as shown on this site plan and in accordance with Section 6.207."
 - 10. Delete Note C. in its entirety and replace with the following: "Parcel 4A may be developed with a maximum 3,010 SF building excluding permitted accessory structures. Parcel 4B may be developed with a maximum 2,500 SF building excluding permitted accessory structures."
 - 11. Revise the second paragraph under Note E. as follows: "Landscape strips and islands shall be created to break the visual impact of the parking areas."
 - 12. Revise the labels for the 35-foot setback to refer to the setback line.
 - 13. Provide the 35-foot wide landscaped buffer with berm between Nations Ford Road and parking areas and dumpster enclosure north and south of the building.
 - 14. Revise the third paragraph under Note E. as follows: "Continuous landscaping strips and islands shall be created along Nations Ford Road to break up the visual impact of the parking areas as shown on the site plan."
 - 15. Provide a revised "Section Thru Landscaped Buffer" detail from Petition 1997-015 showing the eight-foot planting strip, six-foot sidewalk, 35-foot wide buffer with a three- to four-foot high berm, tiered evergreen plantings and small maturing trees on the rezoning site plan.
 - 16. Amend the label "Landscaping per master plan" to state "Landscaped buffer (see inset detail)" and clearly indicate the locations of the berm on the site plan.
 - 17. Revise Note F. by removing the following language: "As stated in Note 16 of the special conditions associated with the overall rezoning plan, petition #97-15," and making all references to "parcel" and "building" plural.
 - 18. Add the following paragraph to Note F.: "The buildings must be designed to encourage and complement the pedestrian scale interest and activity by the use of transparent windows and doors arranged so that the uses are visible from and/or accessible to the street and right-in access driveway off Tyvola on at least 50% of the length of the first floor frontage facing the street and right-in access driveway."
 - 19. Amend Note G. to remove the following: "per Note 6 of the special conditions of the overall

rezoning plan, petition #97-15."

20. Eliminate the language, under Note H., referring to Note 4 of the overall rezoning plan, petition #97-15 and references to the "shopping center" signs.

Attachments Online at www.rezoning.org

- Application
- Site Plan
- Locator Map
- Community Meeting Report
- Charlotte Area Transit System Review
- Charlotte Department of Neighborhood & Business Services Review
- Transportation Review
- Charlotte-Mecklenburg Storm Water Services Review
- Charlotte-Mecklenburg Utilities Review
- Engineering and Property Management Review
- Mecklenburg County Land Use and Environmental Services Agency Review
- Mecklenburg County Parks and Recreation Review

Planner: John Kinley (704) 336-8311